

AGENDA
BRIDGEWATER TOWN COUNCIL

September 8, 2026

Times are estimates and may not reflect the actual progress of the meeting.

- 7:00 p.m. **Call to Order: Mayor Ted W. Flory**
- 7:01 p.m. **Invocation: James M. Tongue**
- 7:03 p.m. **Minutes of the previous meeting: Ms. Morgan Shirkey**
- 7:04 p.m. **Approval of Modified Agenda Format**
- 7:06 p.m. **Proclamation: Dr. Miracle**
- 7:08 p.m. **Resolution R-192-14: Flock Cameras**
- 7:10 p.m. **Address by Chief Steven Cason**
- 7:15 p.m. **Visitors** _____
- 7:20 p.m. **Finance and Ordinance Committees:**
1. Finance: Mr. Steven Schofield
- a. Treasurer's Report for the month of August
- b. Bills for the month of August
- c. Personal Property Tax Relief (O-192-11)
2. Ordinance Committee: Mr. William Kyger
- 7:24 p.m. **Administrative Report: Mr. J. Jay Litten**
1. Accessory Dwelling Units (O-192-12)
2. New Employees
- 7:32 p.m. **Public Works and Recreation Commission:**
1. Public Works: Mr. Fontaine Canada & Ms. Megan Byler
- a. Fountainhead Bid
2. Recreation Commission: Ms. Stephanie L. Curtis & Ms. Megan Byler
- a. Wellness Quarter Pickleball Classic, Hosted by the Cracked Pillar
- 7:36 p.m. **Community Relations and Economic Development:**
1. Community Relations: Mr. Travis Bowman
- a. Summer's End Recap
2. Economic Development: Mr. Jim Tongue
- 7:39 p.m. **Mayor's Report**
1. IDA Appointment (R-192-15)
- 7:42 p.m. **Adjournment**

All persons may speak at this time, and all persons are asked to refrain from interjecting at other times.

Remember that this is a time for your views to be heard. Don't expect a lot of dialogue but know that the Council is listening.

It is the policy of the Town of Bridgewater, Virginia, that persons in attendance may elect to sit or stand during invocations, as they see fit, and that they may take part in the invocation or refrain from doing so, as they choose. Prayers offered by council members reflect their personal beliefs. All persons are counseled that disruptive behavior is not allowed during the invocation or any other time.

MINUTES

BRIDGEWATER TOWN COUNCIL

August 11, 2026

Present: Mayor Ted W. Flory Council: Steven A. Schofield, Travis L. Bowman, William B. Kyger, Jr., A. Fontaine Canada, James M. Tongue, Stephanie L. Curtis.

Absent: None.

The Bridgewater Town Council met in regular session on Tuesday, August 11, 2026, at Sipe Center, 100 North Main Street, Bridgewater, Virginia.

Oath of Office: Prior to the scheduled meeting and public hearing, Chaz Haywood, Rockingham County Circuit Court Clerk, was present to administer the oath of office to William B. Kyger, Jr. to serve until the special election.

Call to Order: Mayor Flory called the Council to order at 7:05 p.m.

Invocation: Mr. Bowman gave the invocation.

Special Presentation: Sergeant Will gave an informative presentation about E-bikes given the rise of their usage in town. The presentation included the different kinds and classes of e-bike, dangers, legalities, and safety measures for parents and children to consider including proper helmets and lights. Most notably, parents need to consider the speeds these bikes reach and teach proper road rules and stopping distances to stop at higher speed on a heavier bike. Other drivers need to be aware that these bikes are approaching more quickly when considering pulling out.

Visitors: Mayor Flory laid out some ground rules and expectations since there were a number of people wishing to speak about Flock, and reminded all present that Council would be making no decisions this evening about the cameras.

1. William White (111 South Pope Street) voiced his concerns about Flock/ALPR cameras, and thanked Mr. Litten for the Extra Time discussion recently at Town Hall. Mr. White cited the Fourth Amendment for most of his concerns with Flock.
2. Shad Edge (New Hope) noted that while not a resident, he works at Creative Cause Solutions and considers it to be a home and was previously a resident at Bridgewater College. Shad expressed opposition to Flock cameras, mass data collection, unaccountable private vendors, and compared Flock to a virus invading.
3. Jenny Riedel (105 East College Street) asked Council to reconsider the Flock contract and noted that the police chief at the time they were installed requested them, but residents were not given any input. She shared statistics and information on cases relating to Flock.
4. Robbie Miller (12 College Woods Drive) said that Bridgewater is consistently one of the safest towns, even before Flock installation, and he doesn't want to be constantly under surveillance. He knows the Town had the best of intentions when installing them, but knowing what we now know, removing the cameras would be best.
5. David Manson (105 McGuffin Avenue) echoed many of the concerns previously brought up but also brought up improper access to the data being of concern, as well as wrong identification of individuals based on Flock data.

6. Anna Cabbage (4188 Sunrise Drive) listed her connections to the Town, the merits of small towns and spontaneous “reunions” running into people in town but doesn’t like that Flock now knows details about where she goes and when. She disapproves of the cataloging of our small-town information and commented on how invasive the process is. She also noted that none of this conversation is about being for or against public safety—we all have a desire to live in a safe community.
7. Janina Greene (319 North 1st Street) also spoke in opposition to the Flock cameras and said cameras are tools, but the hands they’re in are what matters—she’s all for it in the hands of our police, but not in Flock’s hands.
8. Mark Flanders (100 South Grove Street) spoke at length about the demise of Bridgewater character and poor Council judgment, taking issue with Generations Park, the new Town signage, the historic street sign replacement, school zone cameras, Flock cameras, and the new building next to Sipe Center.
9. Chris Horst (300 Victoria Drive) spoke in favor of the Flock cameras. He respects right to privacy but stated there seems to be a lot of misinformation. Flock cameras have been a useful tool and research says they do not have facial recognition, they’re not looking in your windows or listening to conversations, and that they’re capturing information about vehicles to be used in legitimate investigation. Flock cameras can, and have, assisted law enforcement in solving crimes, and removing an effective tool actively helping to solve crime is not a good idea. Our cell phones track everywhere we go, what websites and apps we’re using, so if we’re concerned about technology and privacy, phones are a bigger concern than Flock.
10. Ewan Benjamin (400 Green Street) opposes the Flock cameras. He spoke of his peace-building degree at EMU, feels the Flock cameras are a dangerous game, and also spoke of not appreciating cameras catching vulnerable private moments.
11. Rhiannon Bloom (Weyers Cave) has been working in Bridgewater since 2021 and used to attend Bridgewater College and opposes the Flock cameras. The cameras make her feel unsafe knowing where she’s going and having them in the town doesn’t make us any safer.
12. Isaac, a Rockingham County resident, says he sees a lot of the dangers of ALPRs and the AI tools are installed all over. His concern is over where the cameras are installed, and he wants his own child to grow up in a country where he doesn’t have to feel like he’s being watched by the government all of the time.
13. Jim Dye (5097 Scenic Highway) spoke of the history of his house and why he chose it, and considered the history of our country and said he wanted to make the Flock argument more philosophical and related it to liberty. He said it doesn’t mean things can’t have a benign usefulness, but if there is a compromise of liberty a price must be paid.
14. Josiah Schulz (114 Northshore Drive) said he has spoken with and respects all members of Council and feels they’re the right people to be leading the Town. Mr. Schulz said freedom and mass surveillance are not synonymous, and he doesn’t want the Flock cameras to stay.
15. Zach Williams, current Harrisonburg resident but Turner Ashby High School graduate, spoke in opposition of the Flock cameras and noted police abuses as well as the fact that residents didn’t consent to the cameras being installed and it being a breach of Fourth Amendment rights.

Mayor Flory did clarify at the conclusion of the Visitor comments that the new police chief would not make the decision for Council, as it is a Council decision, however as Mayor he felt it unwise to make the decision without consulting the new police chief whoever he or she may be.

Minutes: Ms. Morgan Shirkey

July minutes were approved as presented.

Finance: Mr. Steven Schofield

1. July Treasurer's Report (Attached).

Mr. Schofield moved that the July 2026 Treasurer's Report be accepted for submission to audit. Seconded by Mr. Tongue. The motion carried unanimously as follows: Those voting aye: Schofield, Kyger, Bowman, Flory, Canada, Tongue, Curtis. Those voting nay: None. Absent: None.

2. July Bills (Attached).

Mr. Schofield moved to appropriate and authorize the payment of July bills in the amount of \$575,100.19 and to ratify the earlier payment of bills totaling \$266,945.82, all as reviewed and approved by Town staff and the Finance Committee Chairman. Seconded by Ms. Curtis. The motion carried unanimously as follows: Those voting aye: Schofield, Kyger, Bowman, Flory, Canada, Tongue, Curtis. Those voting nay: None. Absent: None.

Ordinance:

Mayor Flory assigned Mr. Kyger to the Ordinance Committee, taking over the role from Dr. Miracle.

Administrative Report: Mr. J. Jay Litten

1. Lawn Party After Action Report. Mr. Litten said the report is in the Council packet, and he didn't want to go over all the points, but we as a staff had decided to go over what we had done well and what we need to do better as partners at the lawn party. Overall, we think the 2026 lawn party was a success from our standpoint, and we understand the revenues were up about 6% over last year, so we were happy to see that. Offsite parking was generally good, but we need to do a better job of informing neighbors in the area of what's expected of them during the lawn party time. Onsite parking was better than expected, but we need to do a better job understanding what the fire company wants to do with it so when people call us with questions, we know what to tell them and we foresee next year back to normal amounts of onsite parking. Buses moved about 500 people from TA to the lawn party grounds, and we had a fun transportation idea we won't pursue unless the fire company endorses it. We brought in extra policing as we do every year—7 extra officers at \$55 an hour, with no significant extra policing issues. We really do need to figure out how to prevent candy from being thrown during the parades, and we hate to be the bad guys but it's not safe and someone is going to get hurt.

Public Works: Mr. A. Fontaine Canada and Ms. Megan S. Byler

1. Milfoil Removal. We've been working on this at the staff level and have discussed this Eurasian milfoil before, and 2 years ago we contracted with a company that cut the milfoil and eliminated a lot of what we were seeing at the surface level. This milfoil is an invasive species and affects our ecosystem, choking out other native plant life. From a recreational perspective the milfoil is unsightly and it's difficult to kayak through. The previous process was a lot like trimming your lawn, but there's a company out of Wisconsin with some expertise due to prominence of the milfoil in the

Great Lakes area, and they use diver-assisted suction harvesting (DASH) to pull it and remove it from the root. Hopefully that has a more long-term effect, so we're contracting with them to spend 9 days here. In shallow areas it'll look like they're weeding and for deeper areas they'll have SCUBA gear. We're planning this for 2027 by putting it in place now. Mr. Canada asked how we dispose of this, and Ms. Byler said last time we removed it, let it dry, and disposed of it as we do other brush at the landfill.

Recreation Commission: Ms. Stephanie L. Curtis and Ms. Megan S. Byler

1. **Summer Camp Recap.** July 27 started our summer camp that we have done annually since 2018. We spent the week in many of the parks including Oakdale, Wildwood, Sandy Bottom for mini-golf, and time at Sipe Center. We also partnered with Ashby Pool this year and got to take the campers swimming one morning and enjoy time in the water. We had great weather all week and we are grateful. We had 42 campers this year, plus some junior counselors that have aged out of camp but have returned to help. A photo montage accompanied the report.
2. **Wellness Quarter Events.** As we get nearer to opening Wellness Quarter in the late fall, we're beginning the planning process in general for day-to-day activities but also larger events we can host or sponsor ourselves. We're hoping to show the versatility of the space so early on we're planning a pickleball tournament, a collectibles show of some kind such as baseball cards or something like that, and we've discussed a craft show and other ideas. We're excited today our new Wellness Quarter manager began work today and already is bringing great ideas to the table.

Community Relations: Mr. Travis Bowman

1. **Summer's End Celebration.** Monday, September 7 the fun begins at 8 a.m. at Sandy Bottom with the Race to the Bottom 5K, followed by Mini-Golf opening at 9 and the Leaderboard Tournament at 11. 5k participants can play mini-golf all day for free by showing their race bibs. Beginning at 3 p.m., Oakdale Park will feature rides, food vendors, and family fun, and Low Water Bridge Band will provide live music starting at 6:30 on the Oakdale stage. We will end the evening with fireworks at 8:30 p.m.

Economic Development Committee: Mr. Jim Tongue

No report was submitted.

Mayor's Report: Mayor Ted W. Flory

1. **Monthly Police Report.** Sergeant Will informed everyone that there would be a "Community Wave" on September 4 from 7:30 to 8:15 a.m. at Dairy Queen in Carlyle Whitelow's memory. Mr. Whitelow's birthday is September 6, and this is the 5th anniversary of his passing this year, so to keep his memory alive people are invited to wave to travelers from the Dairy Queen parking lot as he had done daily.

Adjournment – 8:31 p.m.

Ted W. Flory, Mayor

Morgan Shirkey, Clerk

RECORD OF PUBLIC HEARING

TOWN OF BRIDGEWATER, VIRGINIA

August 11, 2026

Title 6 Zoning Amendments

Town Council Present: *Mayor Ted W. Flory, A. Fontaine Canada, Steven A. Schofield, William B. Kyger, Travis L. Bowman, James M. Tongue, Stephanie L. Curtis.* **Absent:** *None.*

Planning Commission Present: *Hallie Dinkel, Doug Galica, Greg Ours, Debbie Snider, Bill Wood.* **Absent:** *Stephen Howard*

On Tuesday, August 11, 2026, at 7:00 p.m., the Bridgewater Town Council conducted a public hearing in conjunction with the Planning Commission to hear comments on proposed changes to zoning code in the Bridgewater Code of Ordinances.

Mr. J. Jay Litten turned the hearing over to Mr. Alex Wilmer, who explained that the proposed changes are designed to comply with recent changes to the state code. There are 3 changes that need to be adopted. The first concerns Accessory Dwelling Units (ADUs), which are currently allowed in residential districts with a Special Use Permit (SUP) but the General Assembly has determined those need to be allowed as a matter-of-right so our proposal is to eliminate the SUP requirement and allow these for R-1, R-2 and R-3. The second proposed change concerns changing the definition of “single family dwelling” in A-1 and A-2 districts to include manufactured homes. Again, this is straight from the General Assembly, and there are only about 3 of these properties here and 2 are owned by Bridgewater College. The third proposed change concerns large-scale solar facilities, which is a site that generates 1,000,000 watts of energy and would require 2-3,000 solar panels and we can’t imagine anything of that size fitting here in town, so we’ve applied this to our industrial (M-1) district with an SUP. We also recommend incorporating a permit fee of \$500 for the ADUs which is also in accord with the General Assembly’s amendment.

Mark Flanders (100 South Grove Street) stated that the permit fee for ADUs seemed extremely high and asked if there was a reason as it seems like it’s trying to discourage the ADU. Mr. Litten said it was explained in the packet notes.

There being no other questions or comments, the public hearing was closed at 7:05 p.m.

Morgan Shirkey, Clerk

TOWN OF BRIDGEWATER- CUMULATIVE MONTHLY FINANCE SUMMARY

(\$000)

2026-2027	ESTIMATED			ACTUAL			CASH IN BANK	NOTES
	REVENUE	EXPENSES	DIFFERENCES	REVENUE	EXPENSES	DIFFERENCES		
1 Month (Jul 31)	1692	1472	220	1285	1366	(81)	4451	
2 Months (Aug 31)	3024	2795	229	2932	2470	462	4985	
3 Months (Sep 30)	4648	4311	337					
4 Months (Oct 31)	6021	5718	303					
5 Months (Nov 30)	7534	7237	297					
6 Months (Dec 31)	9561	9044	517					
7 Months (Jan 31)	10599	10227	372					
8 Months (Feb 28)	11689	11050	639					
9 Months (Mar 31)	12892	11925	967					
10 Months (Apr 30)	13638	12679	959					
11 Months (May 31)	14463	13627	836					
12 Months (Jun 30)	15642	15642	0					

TOWN OF BRIDGEWATER

Revenues and Expenditures For the Month Ended August 31, 2026

	Budget <u>For Year</u>	Estimated <u>for 2 Months</u>	Actual <u>for 2 Months</u>
<u>Revenues and Other Sources</u>			
General Property Taxes	496,500.00	102,000.00	102,441.17
Other Local Taxes	3,043,568.00	433,590.00	488,986.45
Local Fees	132,400.00	5,400.00	6,295.22
Permits	6,000.00	1,000.00	792.70
Fines & Forfeitures	56,150.00	11,030.00	10,086.11
Revenue from Services	197,220.00	14,500.00	14,063.50
Revenue from the Use of Money & Property	292,550.00	19,550.00	21,050.69
Sipe Center	217,216.00	21,125.00	20,594.28
Miscellaneous	103,878.00	3,750.00	6,122.40
Categorical Aid	2,181,053.00	10,000.00	105,508.46
Proceeds from Financing	3,000,000.00	1,000,000.00	809,874.38
Funds Carried Forward(General Fund)	507,300.00	507,300.00	507,300.00
Stormwater Management	220,388.00	36,725.00	41,356.50
Sanitation	771,814.00	128,650.00	130,462.00
Water	1,706,760.00	293,635.00	268,680.68
Sewer	2,709,690.00	436,050.00	398,949.01
Totals:	<u>15,642,487.00</u>	<u>3,024,305.00</u>	<u>2,932,563.55</u>
<u>Expenditures</u>			
Town Council	50,485.00	325.00	784.89
Manager's Office	730,435.00	127,800.00	132,439.46
Legal Services	35,000.00	5,825.00	4,317.00
Independent Auditor	52,500.00	21,500.00	20,500.00
Treasurer's Office	350,257.00	60,132.00	55,903.50
Police Department	1,357,352.00	250,950.00	246,277.02
Public Works Department	274,867.00	46,850.00	56,080.01
Highways, Streets, Sidewalks	1,744,525.00	99,075.00	72,389.91
Street Lights	106,047.00	17,675.00	28,405.17
General Properties	3,485,651.00	1,075,640.00	879,698.64
Parks	1,042,873.00	122,050.00	108,993.36
Recreation	669,061.00	120,350.00	78,952.13
Community Development	303,268.00	65,900.00	51,899.72
Sipe Center	445,003.00	57,450.00	66,326.72
Economic Development	43,169.00	6,725.00	8,284.52
Insurance	139,193.00	0.00	0.00
Bad Debts	0.00	0.00	-354.61
Debt Service	701,826.00	15,481.00	3,098.92
Storm Water Management	441,857.00	33,725.00	26,716.51
Sanitation & Waste Removal	847,284.00	144,970.00	129,122.40
Water Treatment	641,086.00	108,426.00	125,053.84
Water Distribution	505,743.00	130,791.00	171,109.99
Sewer Department	1,675,005.00	283,231.00	204,390.72
Totals:	<u>15,642,487.00</u>	<u>2,794,871.00</u>	<u>2,470,389.82</u>
Excesses (Deficiency of Revenue Over Expenditures)	<u>0.00</u>	<u>229,434.00</u>	<u>462,173.73</u>

STATEMENT OF REVENUES
For the Month Ended August 31, 2026

	For the Month Ended 8/31/26		For the 2 Months Ended 8/31/26	
	<u>Estimated</u>	<u>Actual</u>	<u>Estimated</u>	<u>Actual</u>
<u>General Property Taxes</u>				
Personal Property Taxes	0.00	0.00	0.00	0.00
Personal Property Taxes(State Portion)	102,000.00	102,034.14	102,000.00	102,034.14
Penalties and Interest on Taxes	0.00	201.43	0.00	407.03
Total:	<u>102,000.00</u>	<u>102,235.57</u>	<u>102,000.00</u>	<u>102,441.17</u>
<u>Other Local Taxes</u>				
Local Sales & Use Taxes	37,900.00	37,786.23	75,800.00	72,112.14
Communications Tax	4,700.00	4,081.34	9,600.00	8,769.36
Consumption Tax	1,700.00	2,997.88	3,400.00	4,700.59
Consumer's Utility Taxes	105,175.00	103,509.33	131,175.00	159,833.70
Cigarette Tax	0.00	0.00	3,825.00	3,658.84
Business License Taxes	0.00	664.76	0.00	4,793.43
Transient Occupancy Tax	700.00	510.28	2,150.00	2,391.06
Bank Stock Taxes	0.00	0.00	0.00	0.00
Meals Tax	78,760.00	85,485.87	207,640.00	232,727.33
Total:	<u>228,935.00</u>	<u>235,035.69</u>	<u>433,590.00</u>	<u>488,986.45</u>
<u>Local Fees</u>				
Motor Vehicle License Fee	0.00	0.00	0.00	0.00
Right-of Way Fees	1,700.00	1,036.72	3,400.00	4,245.22
Passport Application Fees	1,000.00	675.00	2,000.00	2,050.00
Total:	<u>2,700.00</u>	<u>1,711.72</u>	<u>5,400.00</u>	<u>6,295.22</u>
<u>Permits</u>				
Zoning, Erosion Permits	Total: 500.00	245.20	1,000.00	792.70
<u>Fines & Forfeitures</u>				
Fines & Forfeitures	Total: 5,515.00	2,126.32	11,030.00	10,086.11
<u>Revenue from Services</u>				
Rental Fees - Generation Park	0.00	0.00	0.00	0.00
Rental Fees - Mini Golf & Par 3	9,000.00	7,403.25	14,500.00	14,063.50
Total:	<u>9,000.00</u>	<u>7,403.25</u>	<u>14,500.00</u>	<u>14,063.50</u>
<u>Sipe Center</u>				
Concessions	5,000.00	4,071.79	10,000.00	10,332.42
Live Performances	3,000.00	1,122.82	6,000.00	4,691.86
Sponsorships	0.00	0.00	0.00	0.00
Movies	2,750.00	2,760.00	5,125.00	4,770.00
Space Rental	0.00	275.00	0.00	800.00
Total:	<u>10,750.00</u>	<u>8,229.61</u>	<u>21,125.00</u>	<u>20,594.28</u>
<u>Revenue from use of Money & Property</u>				
Interest on Bank Deposits	12,250.00	14,369.23	16,250.00	18,525.69
Rental of General Property/Shelters	650.00	1,250.00	1,300.00	1,520.00
Rental of Tennis Facilities	0.00	0.00	0.00	0.00
Sale of Vehicles	0.00	0.00	0.00	905.00
Sale of Material & Supplies	1,000.00	0.00	2,000.00	100.00
Sale of Real Estate	0.00	0.00	0.00	0.00
Public Communication Service Rent	0.00	0.00	0.00	0.00
Total:	<u>13,900.00</u>	<u>15,619.23</u>	<u>19,550.00</u>	<u>21,050.69</u>
<u>Miscellaneous/Donations</u>				
Miscellaneous	750.00	1,271.07	1,500.00	2,138.40
Gifts & Donations from Private Sources	250.00	0.00	250.00	0.00
Cemetery Lots	0.00	0.00	0.00	250.00
Classes, Camps, Festivals	0.00	1,537.00	2,000.00	3,734.00
Brick Donations	0.00	0.00	0.00	0.00
Town of Mt. Crawford	0.00	0.00	0.00	0.00
Total:	<u>1,000.00</u>	<u>2,808.07</u>	<u>3,750.00</u>	<u>6,122.40</u>

STATEMENT OF REVENUES

For the Month Ended August 31, 2026

	For the Month Ended 8/31/26		For the 2 Months Ended 8/31/26	
	<u>Estimated</u>	<u>Actual</u>	<u>Estimated</u>	<u>Actual</u>
<u>Categorical Aid</u>				
VDOT Secondary Maintenance	0.00	0.00	0.00	0.00
VDOT Primary Maintenance	0.00	0.00	0.00	0.00
Overweight Permit Fee Revenue	0.00	0.00	0.00	0.00
Riverwalk Grant	0.00	4,500.23	0.00	4,500.23
Crosswalk Improvement Grant	0.00	0.00	0.00	0.00
Gen-Oak Connector Grant	10,000.00	0.00	10,000.00	0.00
Law Enforcement Assistance Funds	0.00	42,036.00	0.00	42,036.00
Misc. Grants	0.00	0.00	0.00	58,488.25
Police Grants	0.00	483.98	0.00	483.98
Litter Control Grant	0.00	0.00	0.00	0.00
Total:	<u>10,000.00</u>	<u>47,020.21</u>	<u>10,000.00</u>	<u>105,508.46</u>
<u>Proceeds from Financing</u>				
Short Term Financing	0.00	0.00	0.00	0.00
Capital Financing	500,000.00	809,874.38	1,000,000.00	809,874.38
Total:	<u>500,000.00</u>	<u>809,874.38</u>	<u>1,000,000.00</u>	<u>809,874.38</u>
<u>Funds Carried Forward</u>				
Funds Carried Forward	0.00	0.00	507,300.00	507,300.00
Total:	<u>0.00</u>	<u>0.00</u>	<u>507,300.00</u>	<u>507,300.00</u>
Total Revenue General Fund:	<u>884,300.00</u>	<u>1,232,309.25</u>	<u>2,129,245.00</u>	<u>2,093,115.36</u>

STATEMENT OF REVENUES

For the Month Ended August 31, 2026

	For the Month Ended 8/31/26		For the 2 Months Ended 8/31/26	
	<u>Estimated</u>	<u>Actual</u>	<u>Estimated</u>	<u>Actual</u>
<u>Stormwater Management</u>				
Monthly Utility Fee	18,375.00	18,404.85	36,725.00	36,786.50
VSMP Fees	0.00	1,700.00	0.00	4,570.00
Total:	<u>18,375.00</u>	<u>20,104.85</u>	<u>36,725.00</u>	<u>41,356.50</u>
<u>Sanitation Revenue</u>				
Refuse Collection Charges	60,325.00	61,121.30	120,675.00	122,374.40
Recycling/Vegetation Recycling Fees	3,700.00	3,664.00	7,400.00	7,324.80
Recycle Reimbursement	300.00	452.40	575.00	762.80
Total:	<u>64,325.00</u>	<u>65,237.70</u>	<u>128,650.00</u>	<u>130,462.00</u>
<u>Water Revenue</u>				
Charges of Services	138,260.00	127,655.60	268,460.00	254,480.23
Connection Fees	10,250.00	9,800.00	20,500.00	9,800.00
Penalties	2,350.00	1,748.14	4,675.00	4,400.45
Bad Debt	0.00	0.00	0.00	0.00
Total:	<u>150,860.00</u>	<u>139,203.74</u>	<u>293,635.00</u>	<u>268,680.68</u>
<u>Sewer Revenue</u>				
Charges for Services	193,665.00	189,121.80	394,725.00	394,498.79
Connection Fees	18,600.00	0.00	37,225.00	0.00
Penalties	2,000.00	1,624.07	4,000.00	4,150.22
Proceeds from Capital Financing	0.00	0.00	0.00	0.00
Sewer Surcharge	0.00	0.00	0.00	0.00
HRRSA Board Contribution	100.00	200.00	100.00	300.00
Total:	<u>214,365.00</u>	<u>190,945.87</u>	<u>436,050.00</u>	<u>398,949.01</u>
Total Revenue Enterprise Funds:	<u>447,925.00</u>	<u>415,492.16</u>	<u>895,060.00</u>	<u>839,448.19</u>
TOTAL REVENUE:	<u>1,332,225.00</u>	<u>1,647,801.41</u>	<u>3,024,305.00</u>	<u>2,932,563.55</u>

Cash in the Bank**Jul 31, 2026****Aug 31, 2026**

	<u>2,037,768.35</u>	LGIP -(Fund Balance)	<u>2,044,317.45</u>
	<u>15,010.14</u>	LGIP(Utilities)	<u>15,059.23</u>
	<u>1,111,878.84</u>	LGIP(Wellness Quarter)	<u>1,153,160.88</u>
	<u>1,285,893.73</u>	F & M Bank- Checking(Sweep Acct)	<u>1,772,141.65</u>
	<u>100.00</u>	Farmers & Merchants Payroll Acct.	<u>100.00</u>
Total:	<u>4,450,651.06</u>		<u>4,984,779.21</u>

Comparative Statement of Appropriations with Expenses

For the Month Ended August 31, 2026

	For the Month Ended 8/31/26		For the 2 Months Ended 8/31/26		
	<u>Estimated</u>	<u>Actual</u>	<u>Estimated</u>	<u>Actual</u>	
<u>Town Council</u>					
Personal Services	0.00	115.84	0.00	115.84	
Fringe Benefits	0.00	8.86	0.00	8.86	
Other Charges	150.00	368.87	325.00	660.19	
Total:	<u>150.00</u>	<u>493.57</u>	<u>325.00</u>	<u>784.89</u>	
<u>Manager's Office</u>					
Personal Services	35,700.00	36,746.59	89,225.00	94,513.06	
Fringe Benefits	15,800.00	13,133.21	31,625.00	28,535.85	
Contractual Services	1,725.00	6,364.91	3,450.00	7,359.69	
Other Charges	1,750.00	177.76	3,500.00	2,030.86	
Capital Outlay	0.00	0.00	0.00	0.00	
Total:	<u>54,975.00</u>	<u>56,422.47</u>	<u>127,800.00</u>	<u>132,439.46</u>	
<u>Legal Services</u>	Total:	<u>2,925.00</u>	<u>2,675.90</u>	<u>5,825.00</u>	<u>4,317.00</u>
<u>Independent Auditor</u>	Total:	<u>21,500.00</u>	<u>20,500.00</u>	<u>21,500.00</u>	<u>20,500.00</u>
<u>Treasurer's Office</u>					
Personal Services	16,900.00	15,850.64	42,275.00	40,575.41	
Fringe Benefits	7,425.00	5,630.63	14,857.00	13,016.39	
Contractual Services	1,000.00	392.54	2,000.00	639.09	
Other Charges	500.00	1,330.30	1,000.00	1,672.61	
Capital Outlay	0.00	0.00	0.00	0.00	
Total:	<u>25,825.00</u>	<u>23,204.11</u>	<u>60,132.00</u>	<u>55,903.50</u>	
<u>Police Department</u>					
Personal Services	61,725.00	54,636.11	154,300.00	144,554.56	
Personal Services (overtime)	1,200.00	3,630.23	9,200.00	12,371.49	
Fringe Benefits	27,600.00	21,828.64	55,200.00	47,385.19	
Auto Repair	675.00	584.99	1,325.00	584.99	
Gas, Oil, Tires, etc.	2,075.00	2,616.02	4,175.00	5,602.18	
Contractual Services	1,775.00	15,655.65	20,750.00	30,183.51	
Other	3,000.00	2,224.73	6,000.00	5,595.10	
Capital Outlay	0.00	0.00	0.00	0.00	
Total:	<u>98,050.00</u>	<u>101,176.37</u>	<u>250,950.00</u>	<u>246,277.02</u>	
<u>Public Works Department</u>					
Personal Service	12,300.00	12,743.47	30,725.00	32,456.17	
Fringe Benefits	5,725.00	5,399.54	11,425.00	11,565.29	
Contractual Services	1,675.00	318.34	3,375.00	11,281.09	
Contractual - Consulting	0.00	0.00	0.00	436.25	
Other	675.00	268.07	1,325.00	341.21	
Capital Outlay	0.00	0.00	0.00	0.00	
Total:	<u>20,375.00</u>	<u>18,729.42</u>	<u>46,850.00</u>	<u>56,080.01</u>	

Comparative Statement of Appropriations with Expenses

For the Month Ended August 31, 2026

	For the Month Ended 8/31/26		For the 2 Months Ended 8/31/26	
	<u>Estimated</u>	<u>Actual</u>	<u>Estimated</u>	<u>Actual</u>
<u>Highways, Streets, Bridges & Sidewalks</u>				
Personal Services	11,475.00	14,403.24	28,675.00	30,817.03
Fringe Benefits	5,850.00	6,194.49	11,725.00	12,240.38
Contractual Services	8,750.00	1,272.23	17,500.00	23,118.14
Street Paving	0.00	0.00	0.00	0.00
Capital Outlay(Equipment)	0.00	0.00	0.00	0.00
Other Charges	4,600.00	2,606.87	9,175.00	3,804.36
Crosswalks Gen Oak/BRCC	0.00	0.00	0.00	0.00
Crosswalks Main Street	0.00	1,900.00	0.00	1,900.00
Gen Oak Connector Phase II	10,000.00	171.00	20,000.00	510.00
Capital Outlay	0.00	0.00	12,000.00	0.00
Total:	<u>40,675.00</u>	<u>26,547.83</u>	<u>99,075.00</u>	<u>72,389.91</u>
<u>Street Lights</u>	Total:	8,850.00	11,390.47	17,675.00
				28,405.17
<u>General Properties</u>				
Personal Services	15,950.00	13,733.99	39,850.00	35,489.82
Fringe Benefits	8,230.00	7,893.38	16,465.00	16,495.57
Contractual Services	7,925.00	6,711.07	15,825.00	15,421.41
Contractual Services - Consulting	0.00	0.00	0.00	0.00
Other Charges	1,750.00	1,512.82	3,500.00	2,417.46
Capital Outlay	500,000.00	392,587.92	1,000,000.00	809,874.38
Total:	<u>533,855.00</u>	<u>422,439.18</u>	<u>1,075,640.00</u>	<u>879,698.64</u>
<u>Parks</u>				
Personal Services	20,125.00	25,282.33	50,325.00	66,353.59
Fringe Benefits	8,850.00	9,484.62	17,725.00	20,112.81
Contractual Services	5,000.00	3,211.88	10,000.00	10,579.15
Other Charges	4,500.00	2,976.05	9,000.00	8,013.31
Capital Outlay - Riverwalk	6,000.00	456.00	12,000.00	3,934.50
Capital Outlay (or Contingency)	17,000.00	0.00	23,000.00	0.00
Capital Outlay/Equipment	0.00	0.00	0.00	0.00
Total:	<u>61,475.00</u>	<u>41,410.88</u>	<u>122,050.00</u>	<u>108,993.36</u>
<u>Recreation</u>				
Personal Services	25,175.00	23,786.31	62,925.00	48,858.16
Fringe Benefits	11,400.00	5,325.18	22,825.00	10,291.42
Contractual Services	5,650.00	3,432.33	11,300.00	8,698.03
Other Charges	14,150.00	6,395.17	18,300.00	7,026.36
Classes & Camps	1,000.00	1,479.93	5,000.00	4,078.16
Capital Outlay	0.00	0.00	0.00	0.00
Total:	<u>57,375.00</u>	<u>40,418.92</u>	<u>120,350.00</u>	<u>78,952.13</u>

Comparative Statement of Appropriations with Expenses

For the Month Ended August 31, 2026

	For the Month Ended 8/31/26		For the 2 Months Ended 8/31/26	
	<u>Estimated</u>	<u>Actual</u>	<u>Estimated</u>	<u>Actual</u>
<u>Community Development</u>				
Personal Services	3,575.00	2,384.97	8,950.00	7,784.77
Fringe Benefits	1,800.00	1,014.54	3,650.00	2,195.50
Contractual Services	1,200.00	138.21	7,900.00	6,168.82
Current Printing Expenses	1,925.00	1,891.19	3,825.00	3,779.96
Other Charges	1,825.00	1,798.35	3,675.00	2,073.44
Employee Morale	2,600.00	1,934.90	5,175.00	3,414.88
Festivals	0.00	325.00	21,000.00	11,156.55
Donations	0.00	5,700.00	4,800.00	5,700.00
Entertainment	2,900.00	4,900.00	6,700.00	9,300.00
Passport Processing Expense	125.00	172.26	225.00	325.80
Capital	0.00	0.00	0.00	0.00
Total:	<u>15,950.00</u>	<u>20,259.42</u>	<u>65,900.00</u>	<u>51,899.72</u>
<u>Sipe Center</u>				
Personal Services	8,225.00	10,649.32	20,575.00	26,224.10
Fringe Benefits	3,650.00	3,658.39	7,300.00	7,256.17
Other Charges	1,925.00	3,240.82	3,825.00	4,236.52
Contractual Services	3,300.00	2,651.71	6,600.00	4,409.68
Concessions	1,675.00	1,690.43	3,325.00	3,252.22
Movies	2,925.00	1,924.06	5,825.00	6,048.03
Live Performances	5,000.00	4,150.00	10,000.00	14,900.00
Capital	0.00	0.00	0.00	0.00
Total:	<u>26,700.00</u>	<u>27,964.73</u>	<u>57,450.00</u>	<u>66,326.72</u>
<u>Economic Development</u>				
Personal Services	1,400.00	1,434.90	3,550.00	3,210.89
Fringe Benefits	500.00	438.80	975.00	935.63
Contractual Services	700.00	3,238.00	1,375.00	3,238.00
Other Charges	400.00	900.00	825.00	900.00
Capital Improvement	0.00	0.00	0.00	0.00
Total:	<u>3,000.00</u>	<u>6,011.70</u>	<u>6,725.00</u>	<u>8,284.52</u>
<u>Insurance</u>	Total:	<u>0.00</u>	<u>0.00</u>	<u>0.00</u>
<u>Fund Balance</u>	Total:	<u>0.00</u>	<u>0.00</u>	<u>0.00</u>
<u>Debt Service</u>				
Debt Retirement	12,356.00	0.00	12,356.00	0.00
Interest Expense	308.00	0.00	3,125.00	3,098.92
Total:	<u>12,664.00</u>	<u>0.00</u>	<u>15,481.00</u>	<u>3,098.92</u>
<u>Bad Debt-General Fund</u>	Total:	<u>0.00</u>	<u>0.00</u>	<u>(354.61)</u>
<u>Total Expenditures General Fund:</u>	<u>984,344.00</u>	<u>819,290.36</u>	<u>2,093,728.00</u>	<u>1,813,996.36</u>

Comparative Statement of Appropriations with Expenses

For the Month Ended August 31, 2026

	For the Month Ended 8/31/26		For the 2 Months Ended 8/31/26	
	<u>Estimated</u>	<u>Actual</u>	<u>Estimated</u>	<u>Actual</u>
<u>Storm Water Management</u>				
Personal Services	7,500.00	7,642.34	18,775.00	16,665.20
Fringe Benefits	3,425.00	3,475.81	6,850.00	7,114.19
Contractual Services	3,500.00	362.27	7,000.00	1,049.84
Other Charges	550.00	1,450.95	1,100.00	1,887.28
Capital Outlay	0.00	0.00	0.00	0.00
Total:	<u>14,975.00</u>	<u>12,931.37</u>	<u>33,725.00</u>	<u>26,716.51</u>
<u>Water Treatment</u>				
Personal Services	22,800.00	24,742.58	57,076.00	59,201.93
Fringe Benefits	10,675.00	9,869.86	21,350.00	20,483.05
Contractual Services	12,500.00	22,522.03	25,000.00	40,751.09
Other Charges	2,500.00	751.54	5,000.00	4,617.77
Capital Outlay	0.00	0.00	0.00	0.00
Total:	<u>48,475.00</u>	<u>57,886.01</u>	<u>108,426.00</u>	<u>125,053.84</u>
<u>Water Distribution</u>				
Personal Services	10,900.00	9,671.07	27,275.00	23,495.47
Fringe Benefits	5,250.00	5,073.04	10,541.00	10,251.55
Contractual Services	6,500.00	21,259.09	79,100.00	95,822.31
Contractual Services - Consulting	0.00	0.00	0.00	0.00
Other Charges	3,325.00	14,611.91	6,675.00	34,265.66
Water Hold Back Fund	0.00	0.00	0.00	0.00
Capital Outlay	7,200.00	7,275.00	7,200.00	7,275.00
Bad Debt-Water	0.00	0.00	0.00	0.00
Total:	<u>33,175.00</u>	<u>57,890.11</u>	<u>130,791.00</u>	<u>171,109.99</u>
<u>Sanitation & Waste Removal</u>				
Personal Services	13,875.00	8,705.19	34,720.00	19,669.12
Fringe Benefits	7,375.00	6,642.47	14,750.00	13,288.50
Contractual Services	2,100.00	1,566.95	4,175.00	3,393.93
Contractual/Waste Management	28,500.00	28,365.95	57,000.00	56,856.13
Other Services	1,750.00	291.94	3,500.00	4,021.97
Landfill Fees	15,400.00	15,374.75	30,825.00	31,892.75
Capital Outlay	0.00	0.00	0.00	0.00
Total:	<u>69,000.00</u>	<u>60,947.25</u>	<u>144,970.00</u>	<u>129,122.40</u>
<u>Sewer Department</u>				
Personal Services	7,050.00	6,288.90	17,650.00	17,465.12
Fringe Benefits	3,120.00	3,056.09	6,240.00	6,387.11
Contractual Services	3,750.00	2,174.03	7,500.00	7,851.53
Sewer Authority	85,300.00	81,324.24	170,600.00	163,197.27
Other Charges	1,825.00	2,475.35	3,675.00	6,498.41
Debt Service/Int Expense	71,765.00	0.00	73,566.00	1,981.28
Sewer Hold Back Fund	0.00	0.00	0.00	0.00
Capital Outlay	0.00	0.00	4,000.00	1,010.00
Total:	<u>172,810.00</u>	<u>95,318.61</u>	<u>283,231.00</u>	<u>204,390.72</u>
Total Expenditures Enterprise Funds	<u>338,435.00</u>	<u>284,973.35</u>	<u>701,143.00</u>	<u>656,393.46</u>
<u>TOTAL EXPENDITURES:</u>	Total: <u>1,322,779.00</u>	<u>1,104,263.71</u>	<u>2,794,871.00</u>	<u>2,470,389.82</u>
<u>Excess Revenue Over Expenses:</u>	<u>9,446.00</u>	<u>543,537.70</u>	<u>229,434.00</u>	<u>462,173.73</u>

BRIDGEWATER INDUSTRIAL DEVELOPMENT AUTHORITY

STATEMENT OF REVENUES

For the Month ended August 31, 2026

	<u>Budget</u>	<u>Current Month</u>	<u>Year to Date</u>
	FY'27	8/31/2026	7/1/2026 -6/30/2027
IDA Fees	3,000.00	0.00	0.00
Interest on Bank Deposits	0.00	0.00	0.00
Lease Proceeds/IDA Property	54,000.00	4,500.00	9,000.00
Bond /Principal & Interest	0.00	0.00	0.00
Miscellaneous Revenue	0.00	0.00	0.00
Transfer from Reserves	0.00	0.00	0.00
Total:	57,000.00	4,500.00	9,000.00

STATEMENT OF EXPENSES

For the Month ended August 31, 2026

	<u>Budget</u>	<u>Current Month</u>	<u>Year to Date</u>
	FY'27	8/31/2026	7/1/2026 -6/30/2027
Personal Service	1,000.00	0.00	0.00
Fringe Benefits	0.00	0.00	0.00
Other	0.00	0.00	0.00
Contractual Services	2,000.00	0.00	1,117.50
Capital	0.00	0.00	0.00
Legal Service	1,000.00	0.00	0.00
Insurance & Bonding	0.00	0.00	0.00
Debt Retirement	17,875.00	0.00	0.00
Interest Expense	20,585.00	0.00	0.00
Add to IDA Reserve	14,540.00	0.00	0.00
Total:	57,000.00	0.00	1,117.50
Excess Revenue over Expense		4,500.00	7,882.50

Cash in the Bank- IDA

Jul 31, 2026

Aug 31, 2026

United Bank - IDA Checking 18,722.23 23,222.23

Total: **18,722.23**

23,222.23



TO: Town Council
FROM: J. Jay Litten, Town Manager
DATE: September 4, 2026
RE: September Staff Report

Treasurer's Report

[Council Action? Yes.]

August was a fairly typical month for us, and our key metrics remain stable as shown below.

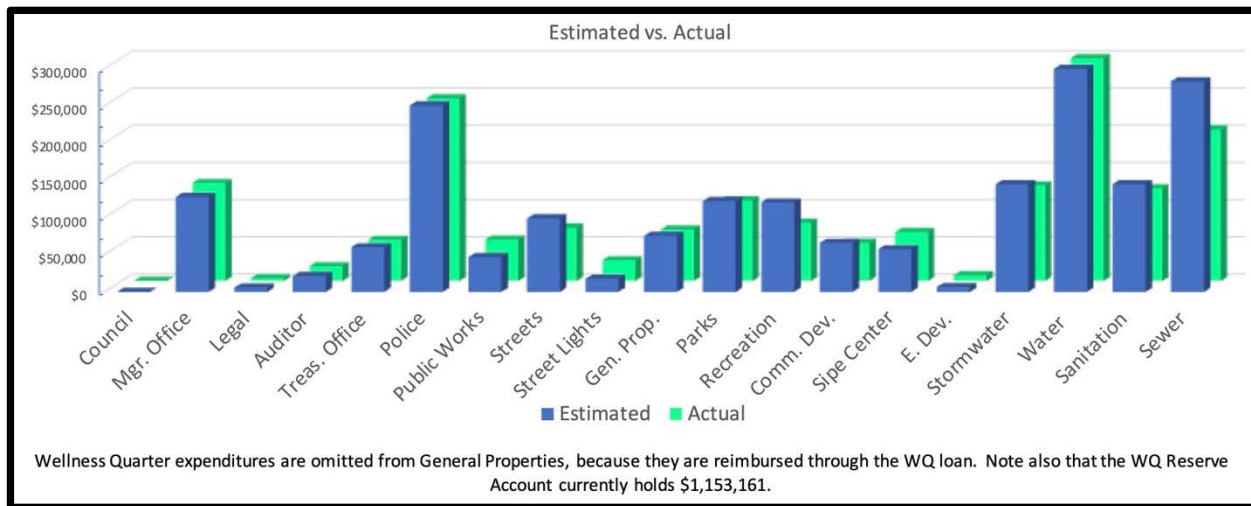
KEY REVENUE METRICS			OTHER ANNUAL METRICS	
	Month	Year	Operations Spending (excludes capital)	95.56%
CUT	98.4%	121.8%		
MEALS	108.5%	112.1%		
CUT+M	102.8%	115.9%	Fully Loaded Cost Of Labor	95.88%
WATER	92.3%	94.8%		
SEWER	97.7%	99.9%		
W+S	95.4%	97.9%	Total Revenue	96.97%
COMBINED	98.0%	103.9%		

In the CUT “feast/famine” cycle, we expected to a famine in August, but instead we experienced a rare “normal” month. We know the famine is coming, but even the large utility in question cannot tell us when it will be.

We’re obviously pleased with our Meals Tax performance to date, though we won’t count our chickens (or burgers or ice cream cones) just yet. Water revenues are a bit low, possibly due to the unusual combination of plentiful rain and voluntary usage restrictions.¹

On a departmental basis, with two months under our belts, expenses are shaping up as predicted.

¹ This fall, we’ll be revisiting the wisdom of chaining our local drought ordinance to the official DEQ drought advisories.



The Sewer Department looks a little odd, with expenditures lagging considerably. It's not that people have stopped flushing. Instead, the budget included a large loan payment, but you may recall that you paid off that loan early at the end of FY26. You can remove the loan payment in your annual budget amendment toward the end of the fiscal year.

Expenses for the Manager's Office are slightly elevated, mainly because of an annual software payment for permitting software.

We're also paying some attention to this line in the report:

<u>Street Lights</u>	Total:	<u>8,850.00</u>	<u>11,390.47</u>	<u>17,675.00</u>	<u>28,405.17</u>
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Electric rates for street lighting have greatly increased, and the increases will be felt by year end.

Lastly, there is one line in the report which illustrates a point we make every year when we write-off bad debts. Writing off debts simply removes them as assets—we still try to collect them. When written-off debt is paid, our software presents it as a negative expense, but the auditors will probably show it as revenue.

<u>Bad Debt-General Fund</u>	Total:	<u>0.00</u>	<u>(354.61)</u>	<u>0.00</u>	<u>(354.61)</u>
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\$354 probably warrants no further discussion, but it was interesting to see the principles in action.

Cannery Express

[Council Action? No?]

Last month, we reported on an idea to seek a grant to purchase a “trackless train,” which could be a fun mode of transportation for various events. The most significant use, we thought, would be moving Lawn Party guests from offsite parking at Oakdale to Harrison Park. We won’t be pursuing the grant. The Fire Company declined to endorse the proposal, and because our central purpose was to help them with the Lawn Party, we decided it was best not to go forward. In helping the Lawn Party, it’s probably best to follow their lead.

ADU

[Council Action? Yes.]

At last month's zoning hearing, a gentleman raised a question as to why the application fee is proposed to be at the state maximum, \$500. He said that the high fee could be seen as an attempt to discourage ADU construction.

"Discourage" might be too strong a word, but the idea **was** to modulate ADU construction somewhat. Particularly in the older parts of town, the ADU ordinance will have a tendency to encourage rental occupancy rather than owner occupancy.² Adding another dwelling unit greatly increases the profit which can be made by leasing property. Moreover, because the ADU and the main structure can never be sold separately, lots with ADU's will tend to **stay** rental properties over the long haul.

Please understand that staff has no objection to rental properties, but home ownership is a very good thing.

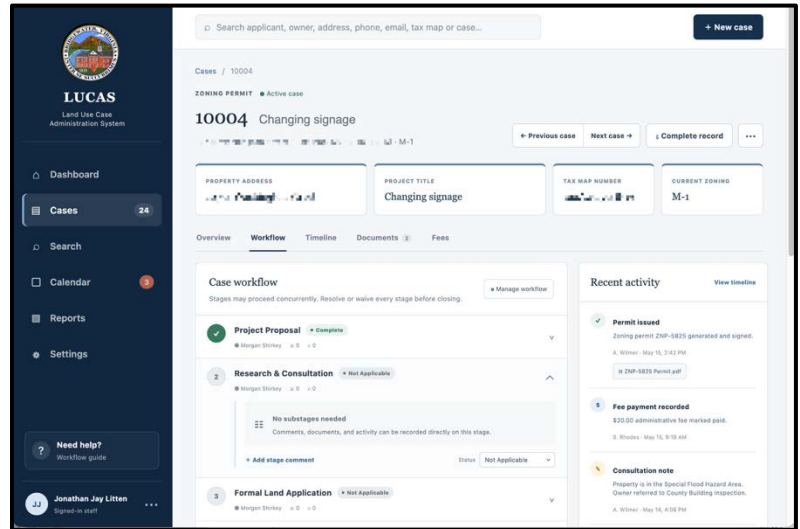
² We see the ordinance playing out with less effect in newer areas, because many modern subdivisions have covenants limiting lots to one single-family residence. We anticipate some problems arising when an owner in such a subdivision applies for a zoning permit to build an ADU. We can't really say no if the request complies with our ordinance, but saying yes creates an enforcement obligation for the neighbors. This is another good reason to keep the fee as high as allowed.

LUCAS

[Council Action? No.]

We mentioned a software subscription above. We want to limit such subscriptions to the bare minimum, and we're using AI to help us. Though we are not highly skilled coders, AI has allowed us to build a working SQL database specifically tailored to our zoning and land-disturbance needs. The benefits here are time and cost. The system has taken no more than 15 hours to build (mostly in the evenings) and it will be free to run.

The system, "LUCAS," is already operational and we're making incremental improvements every week. The hope here is that AI might allow us to avoid being nickel-and-dimed on narrowly focused software packages.



Litigation

[Council Action? No.]

When a reporter called Jason this week, we discovered that we had been sued. It seems that (i) an air-ambulance service was summoned to Bridgewater in 2025 to care for an insured under our health policy, (ii) the service billed Anthem, and (iii) the service has argued that Anthem failed to pay what it is legally owed. The service argues that **we** are liable because Anthem manages our ERISA policy.

The air-ambulance company bundled quite a few of these cases together and filed suit in the Eastern District of Virginia. I respectfully decline to label the suit "specious," but I will say that I believe our most significant exposure is legal fees.

Jason has prepared this summary which covers the situation more fully:

PHI Health, LLC ("PHI") provides emergency air transport services and has filed a lawsuit in U.S. District Court against the Town and two dozen other defendants for violations of the No Surprise Act ("NSA"). The NSA protects patients from "balance-billing" and requires that insurers and medical providers use arbitration to resolve billing disputes. The insurer is responsible for any amount awarded from the arbitration rather

than the patient. PHI alleges that Anthem has failed to pay more than \$850,000 awarded to them in NSA arbitrations. Based upon the exhibits filed, services provided to insureds under the Town's Anthem plan account for \$35,115.50 of that total.

Although PHI's allegations are primarily against Anthem, the Town has been named "as a representative and fiduciary" of the benefits plan provided to Town employees. Similar allegations are made against two dozen lesser-known entities that include Amazon, Verizon, and Wal-Mart. This likely reflects an effort to exert leverage on Anthem rather than a realistic expectation of prevailing against the Town and other significant Anthem customers.

Although this appears to be the first such case in Virginia, PHI and other providers have filed similar lawsuits in federal courts across the country. Nearly all of those courts have concluded that the NSA does not authorize judicial enforcement and provides instead for administrative enforcement and penalties. Anthem will almost certainly file a motion to dismiss this case under Federal Rule 12(b)(6), which will be granted if the Court follows the substantial majority of federal courts on this issue.

Traffic Signal Issue – Main Street and Oakwood Drive

[Council Action? No.]

Over the past several days, we have been experiencing an ongoing issue with the traffic signal at Main Street and Oakwood Drive.

The issue appears to be related to the pedestrian phase of the signal. The signal's main computer (the "controller") thinks the pedestrian crosswalk buttons are being continuously activated, which causes the signal to repeatedly run the pedestrian cycle even when no pedestrian is present. This error needlessly lights the pedestrian signals and stalls traffic.

We did our own troubleshooting yesterday but then had to call our service vendor, Richardson-Wayland. Yesterday, three IMSA-certified traffic signal technicians worked on the intersection for several hours. (Four, if you count me, but you probably shouldn't.) The Richardson-Wayland team believes it has eliminated all possible causes except the controller itself. Accordingly, their controller specialist will be here on Tuesday.

In the meantime, the intersection generally operates without significant backups outside of peak traffic periods. But during those peak periods, we will have a police officer at the intersection to assist with traffic flow and minimize backups.

We know this is frustrating, but we will stay on it until we have a resolution.

A PROCLAMATION RECOGNIZING BRIDGEWATER TOWN COUNCILMEMBER WILLIAM D. MIRACLE

Whereas, the Town of Bridgewater recognizes Dr. William D. Miracle for his service to the citizens of Bridgewater and the greater community as a member of the Bridgewater Town Council, and

Whereas, Dr. Miracle was first elected to the Bridgewater Town Council in 2004 and re-elected in 2008, and

Whereas, in 2013, Dr. Miracle returned to the Town Council, appointed to serve in the seat previously held by the late Roscoe Burgess, and, being exceptionally open to citizen feedback, he was subsequently re-elected in 2016, 2020, and 2024, and

Whereas, Dr. Miracle chaired various committees for the Council, including the Ordinance Committee, Police & Emergency Services Committee, and Finance Committee, providing calm and thoughtful leadership in each area, and

Whereas, Dr. Miracle's legacy of service is also reflected in his 36 years at Bridgewater College, where he served as Dean of Students and Executive Assistant to the President, and

Whereas, his contributions to Bridgewater College continue to be recognized through the William D. Miracle Award, presented annually to recognize an outstanding Bridgewater College resident assistant,

Now, therefore, be it resolved that the Council of the Town of Bridgewater, Virginia, recognizes this gentle man, who was always committed to helping others have A Better Life, Dr. William D. Miracle for his years of service to the Town, its citizens, Bridgewater College, and the greater community.

Dated this 8th day of September, 2026.

Theodore W. Flory, Mayor, on behalf of the
Council of the Town of Bridgewater, Virginia

Travis Bowman
A. Fontaine Canada
Stephanie Curtis
William B. Kyger, Jr.
Steven A. Schofield
James M. Tongue



RESOLUTION SHELL

NUMBER: R-192-14

PROPOSED DATE OF CONSIDERATION: September 8, 2026

PURPOSE: The resolution would constitute the Council's first official action on Flock cameras.

SUMMARY: The resolution notes that Flock cameras can be a useful law-enforcement tool but finds that removing them would be the greater good, given the community anxiety they produce. It also provides that reinstalling them would require a process designed to build community awareness and trust.

The resolution does not purport to address the underlying issues of societal surveillance, instead focusing on Bridgewater's implementation of these cameras.

IMPORTANCE: The Flock cameras have generated considerable local concern (and some support), and citizens have made direct requests for Council action.

ORIGIN: The resolution was drafted by staff, believing it to be in accord with Council members' positions.

CONTROVERSIAL ASPECTS: There are a multitude of controversial issues, but all have been well documented heretofore.



A RESOLUTION ADDRESSING FLOCK AUTOMATIC LICENSE-PLATE READING CAMERAS

Resolution R-192-14

Whereas, there is a nationwide controversy concerning the use of Flock automatic license-plate reading cameras ("Flock ALPRs"), and

Whereas, Bridgewater's own Flock ALPRs have likewise been the subject of recent debate, and

Whereas, the debate in Bridgewater has been worthy of the best traditions of this Town, being grounded in civic spirit, not animosity, with positions advanced through reason, not volume, and

Whereas, this Council has sought the opinion of its incoming Chief of Police, because sound decisions are seldom reached by listening to only one side of a story, and

Whereas, the Chief has advised that although he sees Flock ALPRs as a useful law-enforcement tool, their worth here is outweighed by the rupture in community they threaten to create,

Now, therefore, be it resolved by the Council of the Town of Bridgewater, that

- (1) The Manager shall have the Town's Flock ALPRs removed forthwith and seek to terminate the Town's existing contract with Flock.
- (2) The Town will not reinstall Flock ALPRs (or substantially the same automatic license-plate-reading camera system under another name) without first engaging in a transparent process designed to foster public awareness and trust.
- (3) The Council thanks the participants in the public debate from both sides for their sense of decorum and seriousness of purpose.

Resolved this 8th day of September, 2026.

Mayor

.....

CLERK’S CERTIFICATION

I certify that this is a true copy of Resolution R-192-14, considered on the 8th day of September, 2026, by the Council of the Town of Bridgewater, Virginia, such consideration resulting in the following vote:

Aye	Nay	Abstain	Not Present	
_____	_____	_____	_____	Mr. Bowman
_____	_____	_____	_____	Mr. Canada
_____	_____	_____	_____	Ms. Curtis
_____	_____	_____	_____	Mayor Flory
_____	_____	_____	_____	Mr. Kyger
_____	_____	_____	_____	Mr. Schofield
_____	_____	_____	_____	Mr. Tongue

Date

Clerk

.....

**AN ORDINANCE ESTABLISHING THE 2026 RELIEF PROVIDED
UNDER THE PERSONAL PROPERTY TAX RELIEF ACT OF 1998**

(Ordinance O-192-11)

Whereas, on December 13, 2005, this Council enacted an ordinance concerning the Personal Property Tax Relief Act of 1998 (the “PPTRA”), and

Whereas, certain provisions in the ordinance require annual implementation by the Council,

Now, therefore, be it ordained by the Council of the Town of Bridgewater, Virginia, that, having already set the 2026 personal property tax rate, the Town allocates PPTRA relief as follows:

- a. PPTRA relief is allocated to eliminate personal property tax on qualifying vehicles with assessed values of \$1,000, or less.
- b. For qualifying vehicles with values greater than \$1,000, relief shall equal 36% of the first \$20,000 of value. There shall be no relief as to the portion of vehicles’ values over \$20,000.

The Treasurer is authorized to take such measures as are necessary to effectuate the PPTRA relief allocations set forth above.

Ordained this 8th day of September, 2026.

Mayor

.....

I certify that I am the Clerk of the Town of Bridgewater, Virginia, and that the foregoing is a true copy of an ordinance adopted by the Council of the Town of Bridgewater, Virginia on September 8, 2026, upon the following vote:

<u>AYE</u>	<u>NAY</u>	<u>ABSTAIN</u>	<u>NOT PRESENT</u>	<u>MEMBER</u>
_____	_____	_____	_____	Mr. Bowman
_____	_____	_____	_____	Mr. Canada
_____	_____	_____	_____	Ms. Curtis
_____	_____	_____	_____	Mayor Flory
_____	_____	_____	_____	Mr. Kyger
_____	_____	_____	_____	Mr. Schofield
_____	_____	_____	_____	Mr. Tongue

Date

Clerk



ORDINANCE SHELL

NUMBER: O-192-12

PROPOSED DATE OF CONSIDERATION: September 8, 2026

PURPOSE: To consider amendments to Title 6 to align our Town Code with recent changes adopted by the General Assembly.

SUMMARY: Several recent laws passed by the General Assembly require us to update our Town Code to bring us into compliance. Some of the provisions don't require an amendment until next summer. The ordinance gives you the option to delay the effective date until then, but our preference would be to get everything on the books. The changes include i) allowing Accessory Dwelling Units (ADUs) as ordinary accessory uses in residential zone; ii) updating the definition of single-family dwellings in A-1 and A-2 districts to include manufactured homes; and iii) requiring a special use permit for large-scale solar facilities in M-1 districts. The proposed ordinance changes are attached to this shell as Exhibit A. The Bridgewater Planning Commission and Town Council received public comment at a joint public hearing on August 11, 2026. The Planning Commission met thereafter and recommended Town Council adoption of these changes.

IMPORTANCE: Our code must comply with state law, so we must amend our ordinances accordingly.

ORIGIN: Town staff and Planning Commission.

CONTROVERSIAL ASPECTS: Allowing an ADU as a matter of right is a significant shift in policy, but again, it's now state law, and our code must align. Nothing particularly controversial about the other code amendments.

**AN ORDINANCE UPDATING TITLE SIX OF
BRIDGEWATER’S TOWN CODE**

Ordinance Number (O-192-12)

Whereas, the General Assembly enacted legislation this past session that necessitates updates to our Town Zoning Ordinance, and

Whereas, Town staff suggested proposed amendments to Title Six of Bridgewater’s Town Code to align our Town’s ordinances with these changes, and

Whereas, the proposed amendments to Title Six are set forth in the attached Exhibit A and include the following changes:

- i) Allowing Accessory Dwelling Units (ADUs) as ordinary accessory uses in residential zones;
- ii) Updating the definition of single-family dwellings in A-1 and A-2 districts to include manufactured homes; and
- iii) Requiring a special use permit for large-scale solar facilities in M-1 districts, and

Whereas, the Bridgewater Planning Commission and Town Council received public comment at a properly advertised joint public hearing held on August 11, 2026, at 7:00 p.m., and

Whereas, the Bridgewater Planning Commission met following the public hearing and adopted Resolution PC R2026-2 recommending that the Town Council adopt the proposed amendments to Title Six of the Bridgewater Town Code,

Now, therefore, be it ordained by the Council of the Town of Bridgewater, Virginia, that the amendments to Title Six of the Town Code are adopted as described in the attached Exhibit A. This ordinance shall take effect immediately,

□ Except, if checked, the amendments to §§ 6-401, 6-502, 6-503, 6-511, 6-512, 6-602, 6-603, 6-611, 6-612, 6-702, 6-703, 6-711, 6-712, and 6-1003, shall take effect on June 30, 2027.

Ordained this 8th day of September, 2026.

Mayor

.....

I certify that I am the Clerk of the Town of Bridgewater, Virginia, and that the foregoing is a true copy of Ordinance 0-192-12 considered by the Council of the Town of Bridgewater, Virginia on September 8, 2026, such consideration being expressed by the following vote:

<u>AYE</u>	<u>NAY</u>	<u>ABSTAIN</u>	<u>NOT</u> <u>PRESENT</u>	<u>MEMBER</u>
_____	_____	_____	_____	Mr. Bowman
_____	_____	_____	_____	Mr. Canada
_____	_____	_____	_____	Ms. Curtis
_____	_____	_____	_____	Mr. Flory
_____	_____	_____	_____	Mr. Kyger
_____	_____	_____	_____	Mr. Schofield
_____	_____	_____	_____	Mr. Tongue

Date

Clerk

Exhibit A

Title 6 – Zoning

Chapter 4 – Definitions

§ 6-401 (12) **Building, Accessory:** A subordinate structure customarily incidental to and located upon the same lot occupied by the main structure. Except for Statutory ADU's, as described in §§ 6-512, 612, and 712, no such accessory structure shall be used as a Dwelling Unit.

(20) **Dwelling:** Any structure which is used—or proposed to be used—for residential purposes, except Hotels, Boarding Houses, Lodging Houses, tourist cabins, automobile trailers, mobile homes, and nursing homes. The term includes manufactured homes that are (i) converted to real property in accordance with Va. Code, § 46.2-653.1, (ii) constructed so that the certificate of occupancy is issued within five years following the date of manufacture listed on the home's data plate, and (iii) placed on individual lots.

Chapter 5 – R-1 Residential District

§ 6-502 (f) Accessory Uses and Buildings, provided such uses are incidental to the principal use and do not include any activity commonly conducted as a business. Statutory ADU's, as described in § 6-512, are also allowed in this zoning district. Any Accessory Building shall be located on the same lot with the principal building.

§ 6-503 (j) ~~Detached structures to be used as Dwelling Units on the same Lot as an existing Dwelling Unit~~

§ 6-511. **Height Regulations.** No Building or other Structure shall exceed 35 feet in Height. ~~Further, Accessory Building shall not exceed 15 feet in Height.~~

§ 6-512. **Accessory Buildings and Generators.** ~~Unattached Accessory Buildings~~ shall not ~~exceed 15 feet in Height. Neither they nor electric generators shall~~ be located

- (i) Wholly or partially in the Front Yard.
- (ii) Within 7 feet of an Interior line.
- (iii) Within 5 feet of a Rear Lot line.
- (iv) Within 20 feet of any public Street, or
- (v) Within the limits of a utility easement.

A “Statutory ADU” is a type of Accessory Building that consists of an attached or detached dwelling unit on the same Lot as an existing (or proposed) primary residence. The Statutory ADU must meet all other requirements of this section and

- (i) Provide complete independent living facilities for one or more individuals, including facilities for living, sleeping, eating, cooking, and sanitation;
- (ii) Not be leased for periods of less than 30 consecutive days;
- (iii) Be served by its own dedicated parking, compliant with Chapter 21;
- (iv) Not coexist on a Lot with more than one other Dwelling Unit, and
- (v) Never be sold separately or subdivided from the primary residence.

No Statutory ADU shall be constructed without first being granted a permit in addition to all other permits required by this Title.

[Practice Note at 6-302 reminding us of the permit requirement. Adoption ordinance should plug in the fee of \$500.]

Chapter 6 – R-2 Residential District

§ 6-602 (f) Accessory Uses and Buildings, provided such uses are incidental to the principal use and do not include any activity commonly conducted as a business. Statutory ADU's, as described in § 6-612, are also allowed in this zoning district. Any Accessory Building shall be located on the same lot with the principal building.

§ 6-603 (l) ~~Detached structures to be used as Dwelling Units on the same Lot as an existing Dwelling Unit.~~

§ 6-611. **Height Regulations.** No Building or other Structure shall exceed 35 feet in Height. ~~Further, Accessory Building shall not exceed 15 feet in Height.~~

§ 6-612. **Accessory Buildings and Generators.** ~~Unattached~~ Accessory Buildings shall not ~~exceed 15 feet in Height. Neither they nor electric generators shall~~ be located

- (i) Wholly or partially in the Front Yard.
- (ii) Within 7 feet of an Interior line.
- (iii) Within 5 feet of a Rear Lot line.
- (iv) Within 20 feet of any public Street, or
- (v) Within the limits of a utility easement.

A “Statutory ADU” is a type of Accessory Building that consists of an attached or detached dwelling unit on the same Lot as an existing (or proposed) primary residence. The Statutory ADU must meet all other requirements of this section and

(i) Provide complete independent living facilities for one or more individuals, including facilities for living, sleeping, eating, cooking, and sanitation;

- (ii) Not be leased for periods of less than 30 consecutive days;
- (iii) Be served by its own dedicated parking, compliant with Chapter 21;
- (iv) Not coexist on a Lot with more than one other Dwelling Unit, and
- (v) Never be sold separately or subdivided from the primary residence.

No Statutory ADU shall be constructed without first being granted a permit in addition to all other permits required by this Title.

Chapter 7 – R-3 Residential District

§ 6-702 (f) Accessory Uses and Buildings, provided such uses are incidental to the principal use and do not include any activity commonly conducted as a business. Statutory ADU's, as described in § 6-712, are also allowed in this zoning district. Any Accessory Building shall be located on the same Lot with the principal building.

§ 6-703 (y) ~~Detached structures to be used as Dwelling Units on the same Lot as an existing Dwelling Unit.~~

§ 6-711. **Height Regulations.** No Building or other Structure shall exceed 40 feet in Height. ~~Further, Accessory Building shall not exceed 15 feet in Height.~~

§ 6-712. **Accessory Buildings.** ~~Unattached~~ Accessory Buildings shall not ~~exceed 15 feet in Height or~~ be located

- (i) Wholly or partially in the Front Yard.
- (ii) Within 7 feet of an Interior line.
- (iii) Within 5 feet of a Rear Lot line.
- (iv) Within 20 feet of any public Street, or
- (v) Within the limits of a utility easement.

A “Statutory ADU” is a type of Accessory Building that consists of an attached or detached dwelling unit on the same Lot as an existing (or proposed) primary residence. The Statutory ADU must meet all other requirements of this section and

- (i) Provide complete independent living facilities for one or more individuals, including facilities for living, sleeping, eating, cooking, and sanitation;
- (ii) Not be leased for periods of less than 30 consecutive days;
- (iii) Be served by its own dedicated parking, compliant with Chapter 21;

- [\(iv\) Not coexist on a Lot with more than one other Dwelling Unit, and](#)
- [\(v\) Never be sold separately or subdivided from the primary residence.](#)

[No Statutory ADU shall be constructed without first being granted a permit in addition to all other permits required by this Title.](#)

CHAPTER 10 – M-1 Industrial District

§ 6-1003

[\(c\). Solar photovoltaic projects, within the meaning of Va. Code, § 15.2-2288.8, which is incorporated into this paragraph, mutatis mutandis.](#)

CHAPTER 11 - A-1 Agricultural District

§ 6-1102. Uses Permitted as a Matter-of-Right.

[\(l\) Single-family Dwellings, including manufactured homes,](#) but not including residential subdivisions.

CHAPTER 12 - A-2 Agricultural District

§ 6-1202. Uses Permitted as a Matter-of-Right.

[\(e\) Single-family Dwelling, including manufactured homes,](#) if incidental to the above listed uses.

**A RESOLUTION FILLING A VACANCY ON
THE INDUSTRIAL DEVELOPMENT AUTHORITY**

R-192-15

Whereas, the Mayor has provided this Council with a recommendation for filling a vacancy on the Town's Industrial Development Authority, and

Whereas, after due consideration, this Council finds it proper to adopt the Mayor's recommendation,

Now, therefore, be it resolved by the Council of the Town of Bridgewater, Virginia that, with respect to the Town's Industrial Development Authority, the following appointment is made:

- Chris Horst, for a term commencing September 9, 2026, and expiring July 15, 2028, serving the remainder of William B. Kyger's term.

This Resolution R-192-15 is enacted this 8th day of September, 2026.

Mayor

.....

I certify that I am the Clerk of the Town of Bridgewater, Virginia, and that the foregoing is a true copy of Resolution R-192-15, adopted by the Council of the Town of Bridgewater, Virginia on September 8, 2026, upon the following vote:

<u>AYE</u>	<u>NAY</u>	<u>ABSTAIN</u>	<u>NOT PRESENT</u>	<u>MEMBER</u>
_____	_____	_____	_____	Mr. Bowman
_____	_____	_____	_____	Mr. Canada
_____	_____	_____	_____	Mr. Flory
_____	_____	_____	_____	Mr. Kyger
_____	_____	_____	_____	Mr. Schofield
_____	_____	_____	_____	Mr. Tongue
_____	_____	_____	_____	Ms. Curtis

Date

Clerk



August 2026 Police Report- Bridgewater

Police Calls for service: 474 | 212 Extra Patrols

Case Reports: 19

Incident Reports: 40

Total Traffic Crashes: 9

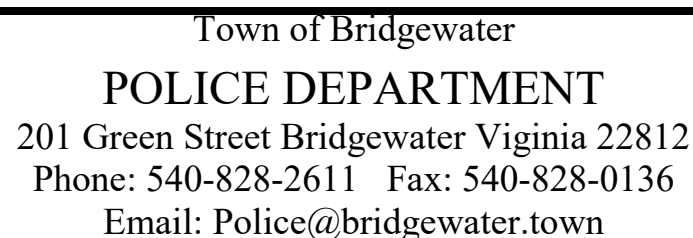
DMV Crash Reports: 4

Arrests: 1

Summons: 3

Notable BPD activity:

Chief Cason started on August 31st and he is settling in well.
Coffee With a Cop at Magdalena's on Sep. 5th 9:00am-11:00am
Summer's End Celebration Sep. 7th 3:00pm



Town of Bridgewater

[illegible]